

Message Text

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ACTION SS-25

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Z 300951Z AUG 76

FM AMEMBASSY SEOUL

TO SECSTATE WASHDC FLASH 9140

SECDEF WASHDC FLASH

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S E C R E T SEOUL 6797

EXDIS (MILITARY HANDLE AS SPECAT)

EO 11652: GDS

TAGS: MOPS, KS, KN, US

SUBJECT: NEGOTIATIONS ON DIVIDING JOINT SECURITY AREA

JOINT EMBASSY/CINCUNC MESSAGE

REF: STATE 214441

1. THIS MESSAGE OUTLINES NEGOTIATING SCENARIO IN
FORTHCOMING SECRETARIES' MEETINGS, AS WE ENVISION IT.

2. AT INITIAL MEETING, NOW SCHEDULED FOR AUGUST 31,
UNC REP WILL:

A. REQUEST WRITTEN DETAILS AND CLARIFICATION OF
NK PROPOSAL, TO INCLUDE DEFINITIONS OF SPECIFIC TERMS,
AND SEEK FOR KPA TO ISSUE ORDERS TO THEIR PERSONNEL
TO AVOID PHYSICAL CONTACT WITH UNC SIDE. NOTING THAT
UNC HAS RECENTLY REAFFIRMED SUCH ORDERS TO ITS PERSONNEL.

B. REFERRING TO ACTUAL NK STATEMENTS USED AT MAC MEETINGS,
SEEK ANSWERS TO FOLLOWING QUESTIONS:

(A) WHO WOULD BE RESTRICTED FROM MOVING BETWEEN
SECTORS OF JSA?

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(B) WHO WOULD RETAIN RIGHT OF SUCH MOVEMENT?

(C) HOW WOULD NORTH PROPOSE TO REGULATE THIS MOVEMENT?

3. IN SUBSEQUENT MEETINGS WE WOULD EXPECT TO NEED
COUNTER-PROPOSAL AND HAVE PREPARED THE FOLLOWING
APPROACH:

A. UNC WOULD STATE THAT IT IS PREPARED TO ACCEPT
KPA PROPOSALS FOR:

(1) CREATING TWO DISCRETE AREAS IN THE JSA.

(2) PREVENTION OF CONFLICT BETWEEN THE TWO SIDES

(3) NO GUARD POSTS OF EITHER SIDE IN OTHER'S AREA.

(4) RESTRICTION OF CERTAIN CATEGORY OF PERSONNEL
FROM CROSSING MDL (CATEGORY OF PERSONNEL TO
BE SO RESTRICTED STILL TO BE DEFINED, HOPEFULLY
AS RESULT OF FIRST MEETING).

(5) PRINCIPLE OF RECIPROCITY IN JSA.

B. UNC WOULD SEEK AGREEMENT THAT FREEDOM OF
MOVEMENT PERTAINS ONLY WITHIN THE CONFINES OF THE JSA,
I.E., THE RIGHT OF AUTHORIZED PERSONNEL OF ONE SIDE TO
CROSS THE MDL FROM RESPECTIVE MAIN AREAS TO THE OTHER'S
SIDE AND RETURN ACROSS THE MDL THROUGH ORIGINAL CROSSING
POINT TO THEIR ORIGINAL SIDE. (NOTE: THIS IS CONSISTENT
WITH OUR CURRENT NEGOTIATING INSTRUCTIONS). DEFINING
FREEDOM OF MOVEMENT IN THE FOREGOING SENSE EXCLUDES
INGRESS TO OR EGRESS FROM THE JSA AND MAKES SUCH INGRESS/
EGRESS AN ENTIRELY SEPARATE MATTER.

C. UNC WOULD SEEK TO REACH AGREEMENT ON ARRANGEMENTS
WHEREBY MOVEMENT WOULD BE PERMITTED BETWEEN THE TWO AREAS OF
THE JSA ONLY VIA DESIGNATED POINTS (TO EXCLUDE BRIDGE OF NO
RETURN).

D. UNC WOULD SEEK FOR RESTRICTIONS ON NUMBERS
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THAT WOULD BE ALLOWED TO MOVE BETWEEN PARTS OF JSA
AT ANY GIVEN TIME.

E. UNC WOULD STATE THAT IF NORTH ACCEPTS ALL
ABOVE, AGREEMENT CAN BE REACHED QUICKLY.

4. REQUEST COMMENTS AND INSTRUCTIONS.
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